

Audited Financial Statements

State of Maine Unorganized Territory
Education and Services Fund

June 30, 2013



Proven Expertise and Integrity

STATE OF MAINE UNORGANIZED TERRITORY
EDUCATION AND SERVICES FUND

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JUNE 30, 2013

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INDEPENDENT AUDITORS' REPORT

State of Maine
Office of the State Auditor
Unorganized Territory Education and Services Fund
Augusta, Maine

Report on the Financial Statements

We have audited the accompanying financial statements of State of Maine Unorganized Territory Education and Service Fund, as of and for the year ended June 30, 2013, and the related notes to the financial statements, which collectively comprise the Fund's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditors' Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that

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are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position State of Maine Unorganized Territory Education and Service Fund as of June 30, 2013, and the respective changes in financial position and cash flows, thereof for the year then ended, in conformity with accounting principles generally accepted in the United States of America.

Emphasis of Matter

As described in the notes to the financial statements, the financial statements present only the State of Maine Unorganized Territory Education and Services Fund, a fund of the State of Maine, and do not purport to, and do not present fairly, the financial position of the State of Maine, as of June 30, 2013, the changes in financial position, or where applicable, its cash flows for the year then ended in conformity with accounting principles generally accepted in the United States of America. The State of Maine Unorganized Territory Education and Service Fund is a fund of the State of Maine. Certain disclosures relevant to both the State of Maine and the State of Maine Unorganized Territory Education and Services Fund are omitted herein and have been disclosed in the State of Maine's basic financial statements. Our opinion is not modified with respect to this matter.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages 4 through 10 and budgetary comparison information on page 39 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any

assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the State of Maine Unorganized Territory Education and Service Fund's basic financial statements. The combining financial statements are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The combining financial statements are the responsibility of management and were derived from and related directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining financial statements are fairly stated in all material respects in relation to the basic financial statements taken as a whole.

Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated January 7, 2014, on our consideration of State of Maine Unorganized Territory Education and Service Fund's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grants agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be read in considering State of Maine Unorganized Territory Education and Service Fund's internal control over financial reporting and compliance.

RHR Smith & Company

Buxton, Maine
January 7, 2014

**REQUIRED SUPPLEMENTARY INFORMATION
MANAGEMENT'S DISCUSSION AND ANALYSIS
JUNE 30, 2013**

(UNAUDITED)

The following management's discussion and analysis of the State of Maine Unorganized Territory Education and Services Fund's financial performance provides an overview of the Fund's financial activities for the fiscal year ended June 30, 2013. Please read it in conjunction with the Fund's financial statements.

Financial Statement Overview

The State of Maine Unorganized Territory Education and Services Fund's basic financial statements include the following components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also includes required supplementary information which consists of the general fund budgetary comparison schedule, and other supplementary information which includes combining and other schedules.

Basic Financial Statements

The basic financial statements include financial information in two differing views: the government-wide financial statements and the fund financial statements. These basic financial statements also include the notes to financial statements that explain in more detail certain information in the financial statements and also provide the user with the accounting policies used in the preparation of the financial statements.

Government-Wide Financial Statements

The government-wide financial statements provide a broad view of the Fund's operations in a manner that is similar to private businesses. These statements provide both short-term as well as long-term information in regards to the Fund's financial position. These financial statements are prepared using the accrual basis of accounting. This measurement focus takes into account all revenues and expenses associated with the fiscal year regardless of when cash is received or paid. The government-wide financial statements include the following two statements:

The Statement of Net Position – this statement presents *all* of the government's assets, deferred outflows of resources, liabilities and deferred inflows of resources with the difference being reported as net position.

The Statement of Activities – this statement presents information that shows how the government's net position changed during the period. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of the related cash flows.

The types of activities presented for the State of Maine Unorganized Territory Education and Services Fund are:

- *Governmental activities* – The activities in this section are mostly supported by taxes and intergovernmental revenues. All of the Fund's basic services are reported in governmental activities, which include education, county reimbursements for services, departmental, county tax and tax increment financing.

Fund Financial Statements

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The State of Maine Unorganized Territory Education and Services Fund like other local governments uses fund accounting to ensure and demonstrate compliance with financial related legal requirements. All of the funds of the State of Maine Unorganized Territory Education and Services Fund are either governmental or fiduciary funds.

Governmental funds: Most of the basic services provided by the Fund are financed through governmental funds. Governmental funds are used to account for essentially the same functions reported in governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, the governmental fund financial statements focus on near-term inflows and outflows of spendable resources. They also focus on the balance of spendable resources available at the end of the fiscal year. Such information will be useful in evaluating the government's near-term financing requirements. This approach is known as the current financial resources measurement focus and the modified accrual basis of accounting. Under this approach revenues are recorded when cash is received or when susceptible to accrual. Expenditures are recorded when liabilities are incurred and due. These statements provide a detailed short-term view of the Fund's finances to assist in determining whether there will be adequate financial resources available to meet the current needs of the Fund.

Because the focus of governmental funds is narrower than that of government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities. These reconciliations are presented on the page immediately following each governmental fund financial statement.

The State of Maine Unorganized Territory Education and Services Fund presents one column in the governmental fund balance sheet and the governmental fund statement of revenues, expenditures and changes in fund balances. The Fund has one major governmental fund: the general fund.

The general fund is the only fund for which the Fund legally adopted a budget. The Budgetary Comparison Schedule – Budgetary Basis – Budget and Actual – General Fund provides a comparison of the original and final budget and the actual expenditures for the current year.

Fiduciary Funds: These funds are used to account for resources held for the benefit of parties outside the State of Maine Unorganized Territory Education and Services Fund. These funds are not reflected in the government-wide financial statements because the resources of these funds are not available to support the Fund's own programs. The accounting used for fiduciary funds are much like that of proprietary funds. They use the accrual basis of accounting.

Notes to the Financial Statements

The notes provide additional information that is essential to a full understanding of the data provided in the Government-Wide and the Fund Financial Statements. The Notes to Financial Statements can be found following the Statement of Fiduciary Net Position.

Required Supplementary Information

The basic financial statements are followed by a section of required supplementary information, which includes a Budgetary Comparison Schedule – Budgetary Basis – Budget and Actual – General Fund.

Other Supplementary Information

Other supplementary information follows the required supplementary information. These other schedules provide information in regards to other detailed budgetary information for the general fund.

Government-Wide Financial Analysis

Our analysis below focuses on the net position, and changes in net position of the Fund's governmental activities. The Fund's total net position decreased by \$1,349,620 from \$8,751,892 to \$7,402,272.

Unrestricted net position - the part of net position that can be used to finance day-to-day operations without constraints established by debt covenants, enabling legislation, or other legal requirements - decreased by \$1,183,889 to a balance of \$5,937,409 at the end of this year.

Table 1
State of Maine Unorganized Territory
Education and Services Fund
Net Position
June 30,

	2013	2012
Assets:		
Current and Other Assets	\$ 7,130,254	\$ 8,623,758
Capital Assets	1,464,863	1,630,594
Total Assets	8,595,117	10,254,352
Liabilities:		
Current Liabilities	1,149,193	1,428,515
Long-term Debt Outstanding	-	-
Total Liabilities	1,149,193	1,428,515
Deferred Inflows of Resources:		
Taxes paid in advance/overpaid taxes	43,652	73,945
Total Deferred Inflows of Resources	43,652	73,945
Net Position:		
Invested in Capital Assets, Net of Related Debt	1,464,863	1,630,594
Unrestricted	5,937,409	7,121,298
Total Net Position	\$ 7,402,272	\$ 8,751,892

Table 2
State of Maine Unorganized Territory
Education and Services Fund
Change in Net Position
For The Years Ended June 30,

	<u>2013</u>	<u>2012</u>
Revenues		
Taxes	\$ 26,781,398	\$ 26,051,141
Intergovernmental	419,983	455,625
Charges for services	105,079	118,973
Miscellaneous	126,195	305,938
Total Revenues	<u>27,432,655</u>	<u>26,931,677</u>
Expenses		
Education	11,609,487	10,285,682
County reimbursements for services	6,993,955	6,527,993
Departmental	1,795,703	1,633,415
County tax	5,080,189	5,107,450
Tax increment financing	3,034,076	3,076,484
Overlay	103,134	-
Depreciation	165,731	165,731
Total Expenses	<u>28,782,275</u>	<u>26,796,755</u>
Change in Net Position	(1,349,620)	134,922
Net Position - July 1	<u>8,751,892</u>	<u>8,616,970</u>
Net Position - June 30	<u>\$ 7,402,272</u>	<u>\$ 8,751,892</u>

Revenues and Expenses

Revenues for the Fund's governmental activities increased by 1.87%, while total expenses increased by 7.41%. The increase in revenue is due mainly to an increase in property taxes, offset by decreases in all other revenue categories. The increase in expenses is due mainly to the increase in education, county reimbursements, departmental and overlay, partially offset by declines in county tax and tax increment financing.

Financial Analysis of the Fund's Fund Statements

Governmental funds: The financial reporting focus of the Fund's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information may be useful in assessing the Fund's financial requirements. In particular, unassigned fund balance may serve as a useful measure of a government's financial position at the end of the year, and the net resources available for spending.

Table 3
State of Maine Unorganized Territory
Education and Services Fund
Fund Balances - Governmental Funds
June 30,

	2013	2012
General Fund:		
Nonspendable	\$ -	\$ 170,301
Committed	2,750,000	2,000,000
Unassigned	2,734,023	4,426,761
Total General Fund	\$ 5,484,023	\$ 6,597,062

The general fund total fund balance decreased by \$1,113,039 from the prior fiscal year (as restated).

Budgetary Highlights

There was no significant difference between the original and final budget for the general fund.

The general fund actual revenues were above budget by \$425,470. This was a result of greater than anticipated property tax revenues, partially offset by lower than anticipated intergovernmental and miscellaneous revenues.

The general fund actual expenditures were under budget by \$551,753. The following expenditures were under budget which accounts for most of the balance:

Education	\$ 249,110
Departmental	52,837
Unclassified	249,806

Capital Assets and Debt Administration

Capital Assets

As of June 30, 2013, the net book value of capital assets recorded by the Fund decreased by \$165,731 from the prior year. The decrease was due to current year depreciation.

Table 4
State of Maine Unorganized Territory
Education and Services Fund
Capital Assets (Net of Depreciation)
June 30,

	<u>2013</u>	<u>2012</u>
Land	\$ 13,585	\$ 13,585
Building and improvements	1,027,579	1,094,844
Vehicles and equipment	<u>423,699</u>	<u>522,165</u>
Total	<u>\$ 1,464,863</u>	<u>\$ 1,630,594</u>

Debt

As of June 30, 2013, the Fund had no long-term debt.

Economic Factors and Next Year's Budgets and Rates

The Fund currently has a sufficient unassigned fund balance to sustain government operations for a period of approximately two months.

Requests for Information

This financial report is designed to provide our citizens, taxpayers, customers, and investors and creditors with a general overview of the Fund's finances and to show the Fund's accountability for the money it receives. If you have questions about this report or need additional financial information, contact the State of Maine – Office of the State Auditor at 66 State House Station, Augusta, Maine 04333.

STATEMENT A

STATE OF MAINE UNORGANIZED TERRITORY EDUCATION AND SERVICES FUND

STATEMENT OF NET POSITION
JUNE 30, 2013

	Governmental Activities
ASSETS	
Current assets:	
Accounts receivable (net of allowance for uncollectibles)	\$ 637,838
Due from State of Maine Treasury	6,492,416
Total current assets	7,130,254
Noncurrent assets:	
Capital assets:	
Land and other assets not being depreciated	13,585
Depreciable assets, net of accumulated depreciation	1,451,278
Total noncurrent assets	1,464,863
TOTAL ASSETS	\$ 8,595,117
LIABILITIES	
Current liabilities:	
Accounts payable	\$ 1,038,869
Accrued expenses	110,324
Total current liabilities	1,149,193
TOTAL LIABILITIES	1,149,193
DEFERRED INFLOWS OF RESOURCES	
Taxes paid in advance/overpaid taxes	43,652
TOTAL DEFERRED INFLOWS OF RESOURCES	43,652
NET POSITION	
Invested in capital assets, net of related debt	1,464,863
Unrestricted	5,937,409
TOTAL NET POSITION	7,402,272
TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND NET POSITION	\$ 8,595,117

See accompanying independent auditors' report and notes to financial statements.

STATE OF MAINE UNORGANIZED TERRITORY EDUCATION AND SERVICES FUND

STATEMENT OF ACTIVITIES
FOR THE YEAR ENDED JUNE 30, 2013

Functions/Programs	Expenses	Program Revenues			Net (Expense) Revenue & Changes in Net Position
		Charges for Services	Operating Grants & Contributions	Capital Grants & Contributions	Total Governmental Activities
Governmental activities:					
Education	\$ 11,609,487	\$ 105,079	\$ -	\$ -	\$ (11,504,408)
County reimbursements for services	6,993,955	-	-	-	(6,993,955)
Departmental	1,795,703	-	-	-	(1,795,703)
County tax	5,080,189	-	-	-	(5,080,189)
Tax increment financing	3,034,076	-	-	-	(3,034,076)
Overlay	103,134	-	-	-	(103,134)
Unallocated depreciation	165,731	-	-	-	(165,731)
Total government	<u>\$ 28,782,275</u>	<u>\$ 105,079</u>	<u>\$ -</u>	<u>\$ -</u>	<u>(28,677,196)</u>
General revenues:					
Property taxes, levied for general purposes					26,781,398
Intergovernmental revenues					419,983
Miscellaneous					126,195
Total general revenues					<u>27,327,576</u>
Change in net position					(1,349,620)
NET POSITION - JULY 1					<u>8,751,892</u>
NET POSITION - JUNE 30					<u>\$ 7,402,272</u>

See accompanying independent auditors' report and notes to financial statements.

STATEMENT C

STATE OF MAINE UNORGANIZED TERRITORY EDUCATION AND SERVICES FUND

BALANCE SHEET – GOVERNMENTAL FUNDS
JUNE 30, 2013

	<u>General Fund</u>
ASSETS	
Accounts receivable (net of allowance for uncollectibles):	
Taxes receivable - current year	\$ 392,472
Taxes receivable - prior years	119,929
Tax liens	20,358
Due from other governments	105,079
Due from State of Maine Treasury	<u>6,492,416</u>
TOTAL ASSETS	<u><u>\$ 7,130,254</u></u>
LIABILITIES	
Accounts payable	\$ 1,038,869
Accrued wages	<u>110,324</u>
TOTAL LIABILITIES	<u><u>1,149,193</u></u>
DEFERRED INFLOWS OF RESOURCES	
Taxes paid in advance/overpaid taxes	43,652
Deferred tax revenue	<u>453,386</u>
TOTAL DEFERRED INFLOWS OF RESOURCES	<u><u>497,038</u></u>
FUND BALANCES	
Nonspendable	-
Restricted	-
Committed	2,750,000
Assigned	-
Unassigned	<u>2,734,023</u>
TOTAL FUND BALANCES	<u><u>5,484,023</u></u>
TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES	<u><u>\$ 7,130,254</u></u>

See accompanying independent auditors' report and notes to financial statements.

STATEMENT E

STATE OF MAINE UNORGANIZED TERRITORY EDUCATION AND SERVICES FUND

STATEMENT OF REVENUES, EXPENDITURES AND
CHANGES IN FUND BALANCES – GOVERNMENTAL FUNDS
FOR THE YEAR ENDED JUNE 30, 2013

	<u>Total Governmental Funds</u>
Total Fund Balances	\$ 5,484,023
Other long-term assets are not available to pay for current-period expenditures and therefore are deferred in the funds shown above:	
Taxes and liens receivable	453,386
Amounts reported for governmental activities in the Statement of Net Position are different because:	
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds, net of accumulated depreciation	<u>1,464,863</u>
 Net position of governmental activities	 <u><u>\$ 7,402,272</u></u>

See accompanying independent auditors' report and notes to financial statements.

STATEMENT E

STATE OF MAINE UNORGANIZED TERRITORY EDUCATION AND SERVICES FUND

STATEMENT OF REVENUES, EXPENDITURES AND
CHANGES IN FUND BALANCES – GOVERNMENTAL FUNDS
FOR THE YEAR ENDED JUNE 30, 2013

	<u>General Fund</u>
REVENUES	
Property taxes	\$ 26,852,248
Intergovernmental revenues	419,983
Charges for services	105,079
Miscellaneous revenue	126,195
TOTAL REVENUES	<u>27,503,505</u>
EXPENDITURES	
Current:	
Education	11,609,487
County reimbursements for services	6,993,955
Departmental	1,795,703
County tax	5,080,189
Tax increment financing	3,034,076
Overlay	103,134
TOTAL EXPENDITURES	<u>28,616,544</u>
NET CHANGE IN FUND BALANCES	(1,113,039)
FUND BALANCES - JULY 1	<u>6,597,062</u>
FUND BALANCES - JUNE 30	<u><u>\$ 5,484,023</u></u>

See accompanying independent auditors' report and notes to financial statements.

STATE OF MAINE UNORGANIZED TERRITORY EDUCATION AND SERVICES FUND

RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES
 IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES
 FOR THE YEAR ENDED JUNE 30, 2013

Net change in fund balances - total governmental funds (Statement E)	<u>\$ (1,113,039)</u>
Amounts reported for governmental activities in the Statement of Activities (Statement B) are different because:	
Revenues in the Statement of Activities that do not provide current financial resources as revenues in the funds:	
Taxes and liens receivable	<u>(70,850)</u>
Governmental funds report capital outlays as expenditures while governmental activities report depreciation expense allocated to those expenditures over the life of the assets:	
Capital asset purchases capitalized	-
Capital asset disposals	-
Depreciation expense	<u>(165,731)</u>
	<u>(165,731)</u>
Change in net position of governmental activities (Statement B)	<u><u>\$ (1,349,620)</u></u>

See accompanying independent auditors' report and notes to financial statements.

STATEMENT G

STATE OF MAINE UNORGANIZED TERRITORY EDUCATION AND SERVICES FUND

STATEMENT OF FIDUCIARY NET POSITION – FIDUCIARY FUNDS
JUNE 30, 2013

	Agency Funds		
	Excise Taxes	Student Accounts	Totals
ASSETS			
Cash and cash equivalents	\$ -	\$ 45,080	\$ 45,080
Accounts receivable (net of allowance for uncollectibles)	-	10,665	10,665
Inventory	-	3,423	3,423
Due from State of Maine Treasury	376,371	-	376,371
TOTAL ASSETS	\$ 376,371	\$ 59,168	\$ 435,539
LIABILITIES			
Due to Counties - excise taxes	\$ 376,371	\$ -	\$ 376,371
Due to Student Groups	-	59,168	59,168
TOTAL LIABILITIES	\$ 376,371	\$ 59,168	\$ 435,539

See accompanying independent auditors' report and notes to financial statements.

STATE OF MAINE UNORGANIZED TERRITORY
EDUCATION AND SERVICES FUND

NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2013

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Reporting Entity

The State of Maine Unorganized Territory Education and Services Fund provides services to 420 townships and 75 offshore islands. Municipal services are provided to the Fund by a collaboration of State agencies and nine county governments. Education, tax assessment, collection of taxes and primary general government administration are performed mainly by State agencies. County governments provide primary road maintenance, public safety and solid waste services.

The Fund's financial statements are prepared in accordance with generally accepted accounting principles (GAAP). The Governmental Accounting Standards Board (GASB) is responsible for establishing GAAP for state and local governments through its pronouncements (Statements and Interpretations).

The Fund's combined financial statements include all accounts and all operations of the Fund administered directly by State of Maine agencies. We have determined that the Fund has no component units as described in GASB Statement No. 14 and amended by GASB Statement No. 39.

Government-Wide and Fund Financial Statements

The Fund's basic financial statements include both government-wide (reporting the Fund as a whole) and fund financial statements (reporting the Fund's major funds).

Both the government-wide and fund financial statements categorize primary activities as either governmental or business-type. All activities of the Fund are categorized as governmental.

In the government-wide Statement of Net Position, the governmental activity column is (a) presented on a consolidated basis by column, and (b) is reported on a full accrual, economic resources basis, which recognizes all long-term assets and receivables as well as long-term debt and obligations. The Fund's net position is reported in three parts - invested in capital assets, net of related debt; restricted net position; and unrestricted net position. The Fund first utilizes restricted resources to finance qualifying activities.

STATE OF MAINE UNORGANIZED TERRITORY
EDUCATION AND SERVICES FUND

NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2013

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

The government-wide Statement of Activities reports both the gross and net cost of each of the Fund's functions (education, county reimbursements for services, departmental, etc.). The functions are also supported by general government revenues (property taxes, certain intergovernmental revenues, miscellaneous revenues, etc.). The Statement of Activities reduces gross expenses (including depreciation) by related program revenues, operating and capital grants. Program revenues must be directly associated with the function. Operating grants include operating-specific and discretionary (either operating or capital) grants while the capital grants column reflects capital-specific grants.

The net costs (by function) are normally covered by general revenue (taxes, certain intergovernmental revenues and miscellaneous revenues, etc.).

The Fund does not allocate indirect costs. All costs are charged directly to the corresponding department.

The government-wide focus is more on the sustainability of the Fund as an entity and the change in the Fund's net position resulting from the current year's activities.

Measurement Focus - Basic Financial Statements & Fund Financial Statements

The financial transactions of the Fund are reported in the individual funds in the fund financial statements. Each fund is accounted for by providing a separate set of self-balancing accounts that comprise its assets, liabilities, fund balances, revenues and expenditures/expenses. The various funds are reported by generic classification within the financial statements. Component units that are fiduciary in nature have been excluded from these financial statements.

The following fund types are used by the Fund:

1. Governmental Funds:

The focus of the governmental funds' measurement (in the fund statements) is upon determination of financial position (sources, uses, and balances of financial resources) rather than upon net income. The following is a description of the governmental funds of the Fund:

- a. The General Fund is the general operating fund of the Fund. It is used to account for all financial resources except those required to be accounted for in another fund. It is classified as a major fund.

STATE OF MAINE UNORGANIZED TERRITORY
EDUCATION AND SERVICES FUND

NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2013

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

2. Fiduciary Funds:

Fiduciary funds are used to report assets held in a trustee or agency capacity for others and therefore are not available to support Fund programs. The reporting focus is on net position and changes in net position and the funds are reported using accounting principles similar to proprietary funds.

The Fund's fiduciary funds are presented in the fiduciary fund financial statements by type (agency). Since by definition these assets are being held for the benefit of a third party (other local governments, private parties, etc.) and cannot be used to address activities or obligations of the government, these funds are not incorporated into the government-wide financial statements. The fiduciary funds are for excise taxes and student activity accounts.

The emphasis in fund financial statements is on the major funds in the governmental activities category. GASB Statement No. 34 sets forth minimum criteria (percentage of the assets, liabilities, revenues, or expenses of either the fund category or the governmental and enterprise combined) for the determination of major funds.

Basis of Accounting

Basis of accounting refers to when revenues and expenditures or expenses are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of the measurements made, regardless of the measurement focus applied.

1. Accrual

Governmental activities in the government-wide financial statements and fiduciary fund financial statements are presented on the accrual basis of accounting. Revenues are recognized when earned and expenses are recognized when incurred.

STATE OF MAINE UNORGANIZED TERRITORY
EDUCATION AND SERVICES FUND

NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2013

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

2. Modified Accrual

The governmental fund financial statements are presented on the modified accrual basis of accounting. Under the modified accrual basis of accounting, revenues are recorded when susceptible to accrual; i.e., both measurable and available. "Available" means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. Expenditures are generally recognized under the modified accrual basis of accounting when the related liability is incurred. The exception to this general rule is that principal and interest on general obligation long-term debt, if any, is recognized when due.

Budget

The Fund's policy is to adopt an annual budget for operations. The budget is presented on the modified accrual basis of accounting which is consistent with generally accepted accounting principles.

The following procedures are followed in establishing budgetary data reflected in the financial statements:

1. Each year the Fiscal Administrator of the Fund requests budget information from the State agencies and counties who provide services to the taxpayers of the Unorganized Territory. Bi-annually, the Joint Standing Committee on Appropriations and Financial Affairs recommends to the Legislature a state-wide budget which includes the state-wide components of the State of Maine Unorganized Territory. The Fiscal Administrator drafts a legislative document (L.D.) for the purpose of setting and authorizing the collection of taxes in the UT to the Legislature for consideration. The L.D. is known as the "Municipal Cost Component". Once the L.D. is printed and assigned, the Fiscal Administrator prepares and submits an analytical report of the legislation to the members of the Joint Standing Committee on Taxation, each legislator who has Unorganized Territory within their district, and the office of the county commissioners of each county with the Unorganized Territory.

STATE OF MAINE UNORGANIZED TERRITORY
EDUCATION AND SERVICES FUND

NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2013

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

2. Once the Legislature approves the Municipal Cost Component, the State Tax Assessor levies a tax on all nonexempt real and personal property in the Unorganized Territory. The taxpayer's bill is based on three components - the cost of State services spread across the unorganized territory, the cost of county provided services specific to each county, and the cost of county taxes specific to each county. The Legislature can also approve de-appropriations to the various departments during the year.
3. Any unexpended balance may not simply lapse to fund balance at the end of the fiscal year but must be carried forward to the same fund for the next fiscal year and must be available for the purposes authorized. Any unexpended fund balance remaining in the fund at the end of the year, not including amounts set aside in capital reserves, that is in excess of 10% of the amount of expenditures for that year must be used to reduce the amount to be collected in taxes during the year.

Deposits and Investments

The Fund's cash and cash equivalents are considered to be cash on hand, demand deposits and short-term investments with original maturities of three months or less from the date of acquisition.

It is the Fund's policy to value investments at fair value. None of the Fund's investments are reported at amortized cost. The Fund is authorized by State Statutes to invest all excess funds in the following:

- Obligations of the U.S. Government, its agencies and instrumentalities.
- Certificates of deposits and other evidences of deposits at banks, savings and loan associations, and credit unions.
- Repurchase agreements
- Money market mutual funds

The Fund has no formal investment policy but instead follows the State of Maine Statutes.

Allowance for Uncollectible Accounts

The allowance for uncollectible accounts for the receivables is estimated to be \$0 as of June 30, 2013.

STATE OF MAINE UNORGANIZED TERRITORY
EDUCATION AND SERVICES FUND

NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2013

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Capital Assets

Capital assets purchased or acquired with an original cost of \$3,000 or more are reported at historical cost or estimated historical cost. Contributed assets are reported at fair market value as of the date received. Additions, improvements and other capital outlays that significantly extend the useful life of an asset are capitalized. Infrastructure such as streets, traffic signals, and signs are capitalized. Other costs incurred for repairs and maintenance are expensed as incurred. Depreciation on all assets is provided on the straight-line basis over the estimated useful lives.

The assets are valued at historical cost when available and estimated historical cost where actual invoices or budgetary data was unavailable. Donated fixed assets are valued at their estimated fair market value on the date received. All retirements have been recorded by eliminating the net carrying values.

Estimated useful lives are as follows:

Buildings	20 - 50 years
Infrastructure	50 - 100 years
Machinery and equipment	3 - 50 years
Vehicles	3 - 25 years

Net Position

Net position represents the difference between all other elements in a statement of financial position. Net position invested in capital assets, net of related debt consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used for those assets, and adding back unspent proceeds. Net position is reported as restricted when there are limitations imposed on its use either through enabling legislations adopted by the Fund or through external restrictions imposed by creditors, grantors or laws or regulations of other governments. Unrestricted net position is the net amount of the assets, deferred outflows of resources, liabilities, and deferred inflows of resources that are not included in the determination of net investment in capital assets or restricted net position.

STATE OF MAINE UNORGANIZED TERRITORY
EDUCATION AND SERVICES FUND

NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2013

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Fund Balances

In the fund financial statements, fund balance for governmental funds is reported in classifications that comprise a hierarchy based primarily on the extent to which the Fund is bound to honor constraints on the specific purpose for which amounts in the funds can be spent. Fund balance is reported in five components – nonspendable, restricted, committed, assigned and unassigned.

Nonspendable – This includes amounts that cannot be spent either because they are not in spendable form or because they are legally or contractually required to be maintained intact.

Restricted – This includes amounts that can be spent only for specific purposes because of constitutional provisions or enabling legislation or because of constraints that are externally imposed by creditors, grantors, contributors, or the laws or regulations of other governments.

Committed – This includes amounts that can be used only for specific purposes determined by a formal action of the inhabitants of the Unorganized Territory. The inhabitants of the Territory through Territory meetings are the highest level of decision-making authority of the Territory. Commitments may be established, modified, or rescinded only through a Territory meeting vote.

Assigned – This includes amounts that do not meet the criteria to be classified as restricted or committed but that are intended to be used for specific purposes. The authority for assigning fund balance is expressed by the Board.

Unassigned – This includes all other spendable amounts. The general fund is the only fund that reports a positive unassigned fund balance amount. Other governmental funds besides the general fund can only report a negative unassigned fund balance amount.

When an expenditure is incurred for purposes for which both restricted and unrestricted fund balances are available, the Fund considers restricted funds to have been spent first. When an expenditure is incurred for which committed, assigned, or unassigned fund balances are available, the Fund considers amounts to have been spent first out of committed funds, then assigned funds, and finally unassigned funds, as needed, unless the Fund meeting vote has provided otherwise in its commitment or assignment actions.

STATE OF MAINE UNORGANIZED TERRITORY
EDUCATION AND SERVICES FUND

NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2013

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

The Fund is in the process of adopting a set of financial policies to guide the financial operation of the Fund. Included in the policies will be guidelines for accumulating and maintaining an operating position in certain budgeted governmental funds such that annual expenditures shall not exceed annual resources, including fund balances. Other funds shall be fully self-supporting to the extent that the fund balance or retained earnings of each fund shall be zero or greater.

Revenue Recognition - Property Taxes - Modified Accrual Basis

The Fund's property tax for the current year were committed in July of 2012 on the assessed value listed as of April 1, 2012, for all real and personal property located in the Unorganized Territory. Property taxes were to be paid in one installment with tax due date of October 1, 2012. Interest will begin accruing at a rate of 7.00% after the due date.

The Fund is permitted by the laws of the State of Maine to levy taxes greater than the actual amount required, by rounding up the respective Unorganized Territory county mil rate to the next highest 1/4 mill. This additional millage is referred to as overlay, and amounted to \$352,960 for the year ended June 30, 2013. The variance between actual property tax revenues in the governmental funds and budgeted property tax revenues represents supplemental taxes, abatements and the change in deferred taxes.

Tax liens are recorded against real property between February 21 and March 15 of the year following the date of assessment if any part of the tax, interest and associated costs assessed remain unpaid. The UT property tax liens foreclose on March 30 of the year following the recording of any such liens if any of the tax, interest and associated costs remain unpaid.

Property taxes levied during the year were recorded as receivables at the time the levy was made. The receivables collected during the year and in the first sixty days following the end of the fiscal year have been recorded as revenues in the governmental funds. The remaining receivables have been recorded as deferred revenues in the general fund.

STATE OF MAINE UNORGANIZED TERRITORY
EDUCATION AND SERVICES FUND

NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2013

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

The following summarizes the 2013 levy:

	<u>Assessed value</u>	<u>Tax rate</u>	<u>Commitment</u>
Aroostook	\$ 525,817,321	0.6692%	\$ 3,519,021
Franklin	311,750,037	0.7363%	2,295,443
Hancock	189,090,088	0.5008%	946,950
Kennebec	3,805,044	0.6674%	25,393
Knox	15,627,089	0.4800%	75,010
Lincoln	12,483,416	0.5072%	63,316
Oxford	212,820,008	0.8805%	1,873,902
Penobscot	257,944,800	0.8946%	2,307,611
Piscataquis	594,273,903	0.7005%	4,163,023
Somerset	647,232,106	0.8657%	5,602,817
Waldo	1,660,580	0.5830%	9,681
Washington	295,156,948	0.8283%	2,444,854
			<u>23,327,021</u>
Tax increment financing assessment			3,034,076
Total commitment			<u>26,361,097</u>
Supplemental taxes assessed			229,217
Less: Homestead reimbursement			(90,261)
Collections and abatements			<u>(26,107,581)</u>
Balance at June 30, 2013			<u><u>\$ 392,472</u></u>
Comprised of:			
Personal property taxes			\$ 19,507
Real estate taxes			<u>372,965</u>
Balance			<u><u>\$ 392,472</u></u>
Percent of collection			98.52%

STATE OF MAINE UNORGANIZED TERRITORY
EDUCATION AND SERVICES FUND

NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2013

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

TIF District Name	District Original Assessed Value (OAV)	Increase Assessed Value (IAV)	Capture Percent %	Captured Assessed Value (CAV) (rounded to nearest hundredths)	FY 2013 Captured Tax	Credit Enhancement Agreement (CEA)	TIF Cap on Payments to Developer	TIF Cap on Payments to County
Franklin County Enterprise Kibbe I	\$ 455,952	\$ 309,886,800	(A)	\$ 232,415,100	\$ 1,330,473	YES (B)	\$ 8,841,780	4,000,000
Washington County Enterprise	\$ 513,106	\$ 161,661,370	100%	\$ 161,661,370	\$ 1,703,603	YES (C)	None	None
A.) Kibbe I Capture %	Yr. 1-10	75%						
	Yr. 11-20	50%						
B.) Kibbee CEA Share	<u>Wind Developer</u>	<u>County</u>						
	60%	40%						
C.) Stetson I Tract Share	60%	40%						
Baskahegan	0%	100%						
Stetson II Share	60%	40%						

Program Revenues

Program revenues include all directly related income items applicable to a particular program (grant income/expenses).

Encumbrance Accounting

Encumbrances are not liabilities and, therefore, are not recorded as expenditures until receipt of material or service. For budgetary purposes, appropriations lapse at fiscal year-end. The Fund utilizes encumbrance accounting for its general fund. At June 30, 2013, fund balance restrictions for outstanding encumbrances amounted to \$170,301.

Use of Estimates

During the preparation of the Fund's financial statements, management is required to make estimates and assumptions that affect the reported amounts of assets, liabilities, and disclosure of contingent items as of the date of the financial statements

STATE OF MAINE UNORGANIZED TERRITORY
EDUCATION AND SERVICES FUND

NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2013

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

and the reported amounts of revenues and expenses/expenditures during the reporting period. Actual results may differ from these estimates.

NOTE 2 - DEPOSITS AND INVESTMENTS

The Fund follows state statutes for the investment of funds, which authorize the Fund to invest in obligations of the U.S. Treasury, agencies and instrumentalities, other states and Canada, provided such securities are rated within the three highest grades by an approved rating service of the State of Maine, corporate stocks and bonds within statutory limits, financial institutions, mutual funds and repurchase agreements. These apply to all UT funds.

Deposits:

Custodial credit risk for deposits is the risk that, in the event of a failure of a depository financial institution, the Fund will not be able to recover its deposits. The Fund does not have a policy covering custodial credit risk for deposits. However, the Fund maintains deposits in qualifying financial institutions that are a member of the FDIC or NCUSIF as defined in Title 30-A, Section 5706 of the Maine Revised Statutes. At June 30, 2013, the Fund's cash balances of \$45,080 are comprised of deposits amounting to \$36,655, all of which was fully insured by federal depository insurance and thus not exposed to custodial credit risk.

<u>Account Type</u>	<u>Bank Balance</u>
Checking accounts	\$ 34,339
Savings accounts	2,316
	<u>\$ 36,655</u>

Investments:

Custodial credit risk for investments is that, in the event of failure of the counterparty, the Fund will not be able to recover the value of its investments or collateral securities that are in possession of an outside party. Currently, the Fund does not have a policy for custodial credit risk for investments.

At June 30, 2013, the Fund had \$0 of investments.

STATE OF MAINE UNORGANIZED TERRITORY
EDUCATION AND SERVICES FUND

NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2013

NOTE 2 - DEPOSITS AND INVESTMENTS (CONTINUED)

Credit risk – Statutes for the State of Maine authorize the Fund to invest in obligations of the U.S. Treasury, agencies and instrumentalities, other states and Canada, provided such securities are rated within the three highest grades by an approved rating service of the State of Maine, corporate stocks and bonds within statutory limits, financial institutions, mutual funds and repurchase agreements. The Fund does not have an investment policy on credit risk.

Interest rate risk – is the risk that changes in interest rates will adversely affect the fair value of an investment. The Fund does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from fluctuations in interest rates.

NOTE 3 - CAPITAL ASSETS

The following is a summary of changes in capital assets for the year ended June 30, 2013:

	Balance 7/1/12	Additions	Disposals	Balance 6/30/13
<u>Governmental activities</u>				
Capital assets, not being depreciated:				
Land	\$ 13,585	\$ -	\$ -	\$ 13,585
Capital assets, being depreciated:				
Building and improvements	4,277,534	-	-	4,277,534
Vehicles and equipment	1,452,585	-	-	1,452,585
Total capital assets being depreciated	<u>5,730,119</u>	<u>-</u>	<u>-</u>	<u>5,730,119</u>
Accumulated depreciation:				
Building and building improvements	(3,182,690)	(67,265)	-	(3,249,955)
Vehicles and equipment	(930,420)	(98,466)	-	(1,028,886)
Total accumulated depreciation	<u>(4,113,110)</u>	<u>(165,731)</u>	<u>-</u>	<u>(4,278,841)</u>
Total capital assets, net of depreciation	<u>\$ 1,630,594</u>	<u>\$ (165,731)</u>	<u>\$ -</u>	<u>\$ 1,464,863</u>

STATE OF MAINE UNORGANIZED TERRITORY
EDUCATION AND SERVICES FUND

NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2013

NOTE 4 - OPERATING LEASES

A summary of the outstanding operating lease payable is as follows:

The Fund leases a copier from Ikon under a non-cancelable lease agreement. The term of the lease is for a 60 months ending in October of 2014. Monthly payments are \$151.

Future minimum lease payments at June 30, 2013, are as follows:

Year Ending June 30:	
2014	\$ 1,811
2015	604
2016	-
2017	-
2018	-
Present value of minimum lease payments	<u>\$ 2,415</u>

NOTE 5 - PENSION PLAN

Plan Description

All employees of the Maine Unorganized Territory Education and Services Fund are members of the Maine Public Employees Retirement System. For financial reporting purposes, the System administers an agent, multiple-employer, defined benefit public employee retirement system established and administered under the Title 5 MRSA C. 421, 423 and 425. The System provides pension, death and disability benefits to its members. The System issues a publicly available comprehensive annual financial report that includes financial statements and required supplementary information (RSI) for the plan. The June 30, 2013 report may be obtained from the Maine Public Employees Retirement System, 46 State House Station, Augusta, ME 04333.

The total funds managed by the system are constitutionally restricted and held in trust for the payment of pension and related benefits to its members. The System's Board of Trustees, in its fiduciary capacity, establishes the System's investment policies and their overall implementation. The System maintains separate reserves and accounts for each participating entity and performs separate actuarial valuations for each participating entity's respective plan.

STATE OF MAINE UNORGANIZED TERRITORY
EDUCATION AND SERVICES FUND

NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2013

NOTE 5 – PENSION PLAN (CONTINUED)

Contributions from members and employers and earnings from investments fund retirement benefits. Employer contributions and investment earnings fund disability and death benefits. Member and employer contributions are a percentage of applicable member compensation. Member contribution rates are defined by law and depend on the terms of the plan under which a member is covered. Employer contribution rates are determined by biennial actuarial valuations.

Upon termination of membership, members' accumulated employee contributions are refundable with interest credited in accordance with statute. Withdrawal of accumulated contributions results in forfeiture of all benefits and membership rights. The annual rate of interest credited to terminated members' accounts is set by the system's Board of Trustees and is currently 5%.

The System's retirement programs provide retirement benefits based on members' average final compensation and creditable service. Vesting occurs upon the earning of five years of service credit or the earning of one year of service credit immediately preceding retirement at or after normal retirement age. Normal retirement age is 60 or 62, determined by whether the member had at least 10 years of creditable service on June 30, 1993 (effective October 1, 1999, the prior ten-year requirement was reduced to five years by legislative action). For members with fewer than 5 years creditable service on July 1, 2011, normal retirement age is 65. The monthly benefit is reduced by a statutorily prescribed factor for each year of age that a member is below his/her normal retirement age at retirement. The System also provides disability and survivor benefits, which are established by statute for State employee and teacher members and by contract with other participating employers under applicable statutory provisions.

Participating Local Districts Plan Specifics

In the event that a PLD withdraws from the System, its individual employee-members can terminate membership or remain contributing members. The PLD remains liable for contributions sufficient to fund benefits for its already retired former employee-members; for its terminated vested members; and for those active employees, whether or not vested, who remain contributing System members.

Special Funding Situation – Teachers Defined Benefit Plan

The State is legally responsible for contributions to the Teacher Group that covers retirees of other governmental entities. The State is the sole "employer" contributor for the teachers; therefore, is acting as the employer.

STATE OF MAINE UNORGANIZED TERRITORY
EDUCATION AND SERVICES FUND

NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2013

NOTE 5 - PENSION PLAN (CONTINUED)

Contribution Requirement

The Maine Constitution, Maine Statutes and the System's funding policy provide for periodic employer contributions at actuarially determined rates that, based upon certain assumptions, are expressed as percentages of annual covered payroll and are sufficient to accumulate adequate assets to pay benefits when due.

Level percentage of payroll employer contribution rates is determined using the entry age normal actuarial funding method. The System also uses the level percentage of payroll method to amortize the unfunded liability of the State and teacher plan over a closed period that cannot be longer than 31 years from July 1, 1997 but may be and at certain times has been, shorter than that period.

The State of Maine is required to remit 20% of its General Fund unappropriated surplus at the end of its fiscal year to the System, in order to reduce any unfunded pension liability for State employees and teachers.

Significant actuarial assumptions used to compute the contribution requirements are the same as those used to compute the standardized measure of the pension obligation.

The actuarially determined contribution rates in effect for 2013 for participating entities are as follows:

<u>State:</u>	
Employees	7.65 - 8.65%
Employer	13.65 – 39.22%
<u>Teachers:</u>	
Employees	7.65%
Employer	13.85%

The Maine Unorganized Territory Education and Services fund payroll for teachers covered by this group was approximately \$1,126,303 for the year ended June 30, 2013. The State of Maine is required to provide the employer contribution which amounts to 13.85% of compensation. Contributions paid by the State were approximately \$155,993 for the year ended June 30, 2013. There is no contribution required by the Fund, except for federally funded teachers, which for the year ended June 30, 2013, is included as part of the State of Maine's overall contribution for federally funded employees.

STATE OF MAINE UNORGANIZED TERRITORY
EDUCATION AND SERVICES FUND

NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2013

NOTE 5 - PENSION PLAN (CONTINUED)

Annual Pension Cost and Net Pension Obligation

The UT's employer's annual pension cost and net pension obligation to the System for the current year is not calculated separately but is calculated as part of the State of Maine's overall plan. Information on the pension cost and obligation can be found in the State of Maine's comprehensive annual financial report. That report may be obtained by writing to the Office of the State Controller, 14 State House Station, Augusta, Maine 04333-0014

NOTE 6 - LANDFILL CLOSURE AND POSTCLOSURE CARE COSTS

The UT is aware of the existence of several landfills which have all been closed as of June 30, 2013. The liability for postclosure monitoring costs falls on the individual County's Unorganized Territory funds. The State of Maine Unorganized Territory Education and Services Fund would be affected by virtue of an increase in the municipal cost component needs in a year in which postclosure costs were incurred. The amount and timing of these potential postclosure costs are unknown.

NOTE 7 - COUNTY TAX

The following summarizes the amounts of county taxes paid to each of the counties for the year ended June 30, 2013:

Aroostook	\$	973,192
Franklin		839,845
Hancock		158,145
Kennebec		6,626
Oxford		866,635
Penobscot		976,973
Piscataquis		948,372
Somerset		1,388,233
Washington		835,934
		<hr/>
Total	\$	<u>6,993,955</u>

STATE OF MAINE UNORGANIZED TERRITORY
EDUCATION AND SERVICES FUND

NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2013

NOTE 8 - OTHER POSTEMPLOYMENT BENEFITS (OPEB)

A. Post-retirement Health Care Benefits

Plan Description:

The employees of the State of Maine Unorganized Territory Education and Services Fund are covered under the State of Maine's single-employer defined benefits program. In addition to providing pension benefits, the State of Maine funds health care benefits for most retirees. Specifically excluded are members of the Maine Municipal Association, Maine Teachers Association and employees of counties and municipalities and their instrumentalities. The State pays 100% of postretirement health insurance premiums for state employee retirees who were first employed on or before July 1, 1991. A pro rata portion, ranging from 0% for retirees with less than five years participation to 100% for retirees with ten or more years of participation, is paid for eligible individuals first employed after July 1, 1991. Coverage depends upon terms and conditions contained in collective bargaining agreements with the State Health Commission. Retirees who are not eligible for Medicare retain coverage in the same group health plan as active employees. Retirees must pay for Medicare part B coverage to be eligible to participate in the State-funded Companion Plan. Coverage for retirees ineligible for Medicare includes basic hospitalization; supplemental major medical and prescription drugs; and costs for treatment of mental health, alcoholism and substance abuse.

Effective January 1, 2006, the State contribution to retired teacher health premiums was increased to 45 percent of the retiree-only premium. The rate is based on a single rate for single and employee plus children coverage, or 50 percent of the two party rate for two party and family coverage.

For State employees and Teachers, other options exist. Part-time employees are eligible for prorated benefits with retirees who worked 50 percent or more of full-time hours receiving 100 percent of the benefit. Surviving spouses and dependents may continue in the plan and pay 100 percent of the premium. Retirees ineligible for a State contribution are allowed to participate and pay the retiree premium.

Funding Policy:

STATE EMPLOYEES PLAN

Title 5 MRSA §286-B authorizes an irrevocable Trust Fund for Other Post-employment Benefits to meet the State's unfunded liability obligation for retiree health benefits for eligible participants who are the beneficiaries of the irrevocable trust fund. Annually, beginning with the fiscal year starting July 1, 2007, the Legislature shall

STATE OF MAINE UNORGANIZED TERRITORY
EDUCATION AND SERVICES FUND

NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2013

NOTE 8 - OTHER POSTEMPLOYMENT BENEFITS (CONTINUED)

appropriate funds to meet the State's obligations under any group health plan, policy or contract purchased by the State Employee Health Commission. Unfunded liabilities may not be created except those resulting from experience losses. Unfunded liability resulting from experience losses must be retired over a period not to exceed ten years. The unfunded liability for retiree health benefits for eligible participants must be retired over 30 years or less from July 1, 2007.

TEACHERS PLAN

A special funding situation exists for these plans. The State is statutorily responsible for contributions to the Teachers Plan that covers the retirees of other governmental entities. The State is also the sole contributing entity for Teachers, therefore, making the contribution on behalf of the employing jurisdictions at a 45 percent level for the current portion of the health plan costs and are not included in the Trust.

B. Post retirement Life Insurance Benefits

Plan Description:

In addition to providing pension and health care benefits and in accordance with statutory authority, the State of Maine, through the Maine Public Employees Retirement System, provides Basic group life insurance benefits, during retirement, to retirees who participated in the group life insurance plan prior to retirement for a minimum of ten years. The ten year participation requirement does not apply to recipients of disability retirement benefits. For financial reporting purposes, the System administers an agent, multiple-employer, defined benefit public employee retirement system established and administered under the Title 5 MRSA C. 421, 423 and 425. The System issues a publicly available comprehensive annual financial report that includes financial statements and required supplementary information (RSI) for the plan. The June 30, 2013 report may be obtained from the Maine Public Employees Retirement System, 46 State House Station, Augusta, ME 04333.

The level of coverage in retirement is initially set to an amount equal to the retiree's average final compensation. The initial amount of Basic group life insurance benefit is then subsequently reduced at the rate of 15% per year to the greater of 40% of the initial amount or \$2,500.

Group life insurance funds managed by the System are constitutionally restricted and held in trust for the payment of benefits to participants or their beneficiaries. The System's Board of Trustees, in its fiduciary capacity, establishes the System's

STATE OF MAINE UNORGANIZED TERRITORY
EDUCATION AND SERVICES FUND

NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2013

NOTE 8 - OTHER POSTEMPLOYMENT BENEFITS (CONTINUED)

investment policies and their overall implementation. The System maintains separate reserves and accounts for each participating entity and performs a single actuarial valuation that provides separate data for each participating entity.

Funding Policy:

Premium rates are those determined by the System's Board of Trustees to be actuarially sufficient to pay anticipated claims and cover administrative costs.

For State employee, legislative and judicial classes, the premiums for retiree life insurance coverage are factored into the premiums paid for Basic coverage while participants are active members. The State remits premiums at a single rate that supports basic coverage for active and retired State employees. This rate is \$.56 per month for every \$1,000 of coverage. Premiums for retiree life insurance coverage for retired teachers are paid by the State based on a rate of \$.33 per \$1,000 of coverage per month during the post-employment retired period.

Annual OPEB Cost and Net OPEB Obligation

The UT's employer's annual OPEB cost and net OPEB obligation to the System for the current year is not calculated separately but is calculated as part of the State of Maine's overall plan. Information on the OPEB cost and obligation can be found in the State of Maine's comprehensive annual financial report. That report may be obtained by writing to the Office of the State Controller, 14 State House Station, Augusta, Maine 04333-0014

NOTE 9 - RISK MANAGEMENT

The State maintains several types of self-insurance plans. These include property, vehicle, boat and aircraft, tort, civil rights, employee bonds, police professionals, and a variety of other insurance products. The UT participates in these plans. Full disclosure regarding claims, excess insurance and claims and judgment liabilities can be found in the State of Maine's comprehensive annual financial report.

NOTE 10 - FEDERAL AWARDS

The following federal awards were expended by the State of Maine Unorganized Territory Education and Services Fund for the fiscal year ended June 30, 2013. These funds were included on the State of Maine's federal awards and subjected to auditing procedures.

STATE OF MAINE UNORGANIZED TERRITORY
EDUCATION AND SERVICES FUND

NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2013

NOTE 10 - FEDERAL AWARDS (CONTINUED)

Local Entitlement	\$ 202,532
Title IA Disadvantaged	126,713
Title IIA	<u>101,916</u>
	<u>\$ 431,161</u>

NOTE 11 - CONTINGENT LIABILITIES

The Fund participates in a number of federal and state assisted grant programs. These programs are subject to financial and compliance audits by the grantors or their representatives. The audits of these programs for or including the year ended June 30, 2013, have not yet been conducted. Accordingly, the Fund's compliance with applicable grant requirements will be established at some future date. The expenditure amounts, if any, which may be disallowed by granting agencies cannot be determined.

NOTE 12 - SUBSEQUENT EVENTS

During the audit of the State of Maine UT fund, it was brought to management's attention that there may be several reporting and disclosure issues regarding some of the UT county services funds that are paid to and handled by the applicable Counties. Due to the complex nature of these issues and the effect on both the counties and the State of Maine UT fund, we have not reflected these items in the financial statements for the year ended June 30, 2013. Future impact on the State of Maine UT fund cannot be determined at this time. The UT intends to work with the affected counties to identify the required changes and make the required implementations and disclosures in the financial statements of the State of Maine UT fund in future periods.

NOTE 13 - EXPENDITURES OVER APPROPRIATIONS

The Territory had no overspent appropriations at June 30, 2013.

NOTE 14 - COMMITTED FUND BALANCES

At June 30, 2013, the Territory had the following committed fund balance:

Reserved for FY 2014 to reduce taxes	<u>\$ 2,750,000</u>
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Required Supplementary Information

Required supplementary information includes financial information and disclosures that are required by the Government Accounting Standards Board but are not considered a part of the basic financial statements. Such information includes:

- Budgetary Comparison Schedule – Budgetary Basis – Budget and Actual - General Fund

SCHEDULE 1

STATE OF MAINE UNORGANIZED TERRITORY EDUCATION AND SERVICES FUND

BUDGETARY COMPARISON SCHEDULE – BUDGETARY (GAAP) BASIS
 BUDGET AND ACTUAL – GENERAL FUND
 FOR THE YEAR ENDED JUNE 30, 2013

	Original Budget	Final Budget	Actual	Variance Positive (Negative)
REVENUES				
Property taxes	\$ 26,270,837	\$ 26,270,837	\$ 26,852,248	\$ 581,411
Intergovernmental revenues	478,661	478,661	419,983	(58,678)
Charges for services	101,622	101,622	105,079	3,457
Miscellaneous revenue	226,915	226,915	126,195	(100,720)
TOTAL REVENUES	<u>27,078,035</u>	<u>27,078,035</u>	<u>27,503,505</u>	<u>425,470</u>
EXPENDITURES				
Education	11,858,597	11,858,597	11,609,487	249,110
County reimbursements for services	6,993,955	6,993,955	6,993,955	-
Departmental	1,848,540	1,848,540	1,795,703	52,837
County tax	5,080,189	5,080,189	5,080,189	-
Tax increment financing	3,034,076	3,034,076	3,034,076	-
Overlay	352,940	352,940	103,134	249,806
TOTAL EXPENDITURES	<u>29,168,297</u>	<u>29,168,297</u>	<u>28,616,544</u>	<u>551,753</u>
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES	(2,090,262)	(2,090,262)	(1,113,039)	977,223
FUND BALANCE - JULY 1			<u>6,597,062</u>	
FUND BALANCE - JUNE 30			<u><u>\$ 5,484,023</u></u>	

See accompanying independent auditors' report and notes to financial statements.

Other Supplementary Information

Other supplementary information includes financial statements and schedules not required by the Government Accounting Standards Board, nor a part of the basic financial statements, but are presented for purposes of additional analysis.

- Comparative Balance Sheets - General Fund
- Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual - General Fund

SCHEDULE A

STATE OF MAINE UNORGANIZED TERRITORY EDUCATION AND SERVICES FUND

COMPARATIVE BALANCE SHEETS – GENERAL FUND
JUNE 30, 2013

	2013	2012
ASSETS		
Accounts receivable (net of allowance for uncollectibles):		
Taxes receivable - current year	\$ 392,472	\$ 411,845
Taxes receivable - prior years	119,929	150,433
Tax liens	20,358	14,690
Due from other governments	105,079	118,973
Due from State of Maine Treasury	6,492,416	7,927,817
TOTAL ASSETS	\$ 7,130,254	\$ 8,623,758
LIABILITIES		
Accounts payable	\$ 1,038,869	\$ 1,291,663
Accrued wages	110,324	136,852
TOTAL LIABILITIES	1,149,193	1,428,515
DEFERRED INFLOWS OF RESOURCES		
Taxes paid in advance/overpaid taxes	43,652	73,945
Deferred tax revenue	453,386	524,236
TOTAL DEFERRED INFLOWS OF RESOURCES	497,038	598,181
FUND BALANCES		
Nonspendable	-	170,301
Restricted	-	-
Committed	2,750,000	2,000,000
Assigned	-	-
Unassigned	2,734,023	4,426,761
TOTAL FUND BALANCES	5,484,023	6,597,062
TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES	\$ 7,130,254	\$ 8,623,758

See accompanying independent auditors' report and notes to financial statements.

STATE OF MAINE UNORGANIZED TERRITORY EDUCATION AND SERVICES FUND

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE
 BUDGET AND ACTUAL – GENERAL FUND
 FOR THE YEAR ENDED JUNE 30, 2013

	2013			Variance Positive (Negative)	2012
	Original Budget	Final Budget	Actual		Actual
Revenues:					
Taxes:					
Property taxes	\$ 26,270,837	\$ 26,270,837	\$ 26,852,248	\$ 581,411	\$ 26,051,141
Change in deferred property taxes	-	-	-	-	(27,112)
Total taxes	<u>26,270,837</u>	<u>26,270,837</u>	<u>26,852,248</u>	<u>581,411</u>	<u>26,024,029</u>
Intergovernmental:					
On-behalf payments - teachers retirement	191,943	191,943	148,378	(43,565)	155,993
Homestead reimbursement	90,954	90,954	90,261	(693)	90,954
State Revenue Sharing	195,764	195,764	181,344	(14,420)	208,678
Total intergovernmental	<u>478,661</u>	<u>478,661</u>	<u>419,983</u>	<u>(58,678)</u>	<u>455,625</u>
Charges for services:					
Educational tuition/transportation	101,622	101,622	105,079	3,457	118,973
Total charges for services	<u>101,622</u>	<u>101,622</u>	<u>105,079</u>	<u>3,457</u>	<u>118,973</u>
Other:					
Miscellaneous	170,000	170,000	20,629	(149,371)	90,165
Sale of assets	-	-	31,494	31,494	-
Interest on taxes	-	-	735	735	158,858
Education - trust	56,915	56,915	73,337	16,422	56,915
Total other	<u>226,915</u>	<u>226,915</u>	<u>126,195</u>	<u>(100,720)</u>	<u>305,938</u>
Total revenues	<u>27,078,035</u>	<u>27,078,035</u>	<u>27,503,505</u>	<u>425,470</u>	<u>26,904,565</u>

STATE OF MAINE UNORGANIZED TERRITORY EDUCATION AND SERVICES FUND

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE
 BUDGET AND ACTUAL – GENERAL FUND
 FOR THE YEAR ENDED JUNE 30, 2013

	2013			Variance	2012
	Original Budget	Final Budget	Actual	Positive (Negative)	Actual
Expenditures:					
Education:					
General operations	7,519,664	7,519,664	7,838,183	(318,519)	6,889,863
Salaries and benefits	2,253,197	2,253,197	1,921,483	331,714	2,014,960
Professional services	1,197,506	1,197,506	1,150,376	47,130	855,995
Travel expenses	43,571	43,571	28,686	14,885	29,363
Vehicle operation	175,903	175,903	169,375	6,528	161,633
Utility services	50,216	50,216	33,069	17,147	37,063
Rents	10,725	10,725	9,149	1,576	7,834
Repairs	60,839	60,839	31,124	29,715	23,624
Insurance	20,862	20,862	20,834	28	21,655
Fuel	74,477	74,477	49,165	25,312	50,010
Supplies	86,242	86,242	61,726	24,516	15,297
Technology	15,612	15,612	13,536	2,076	15,297
Capital improvements - general	101,916	101,916	101,915	1	-
Teacher retirement	189,172	189,172	148,379	40,793	155,994
Other	58,695	58,695	32,487	26,208	7,094
Total education	<u>11,858,597</u>	<u>11,858,597</u>	<u>11,609,487</u>	<u>249,110</u>	<u>10,285,682</u>

STATE OF MAINE UNORGANIZED TERRITORY EDUCATION AND SERVICES FUND

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE
 BUDGET AND ACTUAL – GENERAL FUND
 FOR THE YEAR ENDED JUNE 30, 2013

	2013			Variance	2012
	Original Budget	Final Budget	Actual	Positive (Negative)	Actual
Expenditures, continued:					
County reimbursements for services:					
Aroostook	973,192	973,192	973,192	-	953,164
Franklin	839,845	839,845	839,845	-	806,073
Hancock	158,145	158,145	158,145	-	155,005
Kennebec	6,626	6,626	6,626	-	4,125
Oxford	866,635	866,635	866,635	-	762,168
Penobscot	976,973	976,973	976,973	-	931,781
Piscataquis	948,372	948,372	948,372	-	966,856
Somerset	1,388,233	1,388,233	1,388,233	-	1,140,379
Washington	835,934	835,934	835,934	-	808,442
Total County reimbursements for services	6,993,955	6,993,955	6,993,955	-	6,527,993
Departmental:					
Fiscal Administrator	198,145	198,145	192,862	5,283	153,627
Assessments	900,618	900,618	915,501	(14,883)	846,085
Forest fire service	150,000	150,000	126,007	23,993	70,122
General assistance	58,000	58,000	19,486	38,514	19,503
Passamaquoddy	9,966	9,966	9,966	-	9,922
Land Use Planning Commission	531,811	531,811	531,881	(70)	534,156
Total departmental	1,848,540	1,848,540	1,795,703	52,837	1,633,415

STATE OF MAINE UNORGANIZED TERRITORY EDUCATION AND SERVICES FUND

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE
 BUDGET AND ACTUAL – GENERAL FUND
 FOR THE YEAR ENDED JUNE 30, 2013

	2013			Variance	2012
	Original Budget	Final Budget	Actual	Positive (Negative)	Actual
Expenditures, continued:					
Unclassified:					
County tax	5,080,189	5,080,189	5,080,189	-	5,107,450
Tax incremental financing	3,034,076	3,034,076	3,034,076	-	3,076,484
Overlay	352,940	352,940	103,134	249,806	-
Total unclassified	<u>8,467,205</u>	<u>8,467,205</u>	<u>8,217,399</u>	<u>249,806</u>	<u>8,183,934</u>
Total expenditures	<u>29,168,297</u>	<u>29,168,297</u>	<u>28,616,544</u>	<u>551,753</u>	<u>26,631,024</u>
Excess (deficiency) of revenues over (under) expenditures	<u>(2,090,262)</u>	<u>(2,090,262)</u>	<u>(1,113,039)</u>	<u>977,223</u>	<u>273,541</u>
Other financing sources (uses):					
Budgeted use of surplus-cost component	<u>2,000,000</u>	<u>2,000,000</u>	<u>-</u>	<u>(2,000,000)</u>	<u>-</u>
Total other financing sources (uses)	<u>2,000,000</u>	<u>2,000,000</u>	<u>-</u>	<u>(2,000,000)</u>	<u>-</u>
Net change in fund balances	(90,262)	(90,262)	(1,113,039)	(1,022,777)	273,541
Fund balance, July 1			<u>6,597,062</u>		<u>6,323,521</u>
Fund balance, June 30			<u>\$ 5,484,023</u>		<u>\$ 6,597,062</u>

See accompanying independent auditors' report and notes to financial statements.



Proven Expertise and Integrity

INDEPENDENT AUDITORS REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

State of Maine
Office of the State Auditor
Unorganized Territory Education and Services Fund
Augusta, Maine

We have audited, in accordance with generally accepted auditing standards in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the State of Maine Unorganized Territory Education and Service Fund as of and for the year ended June 30, 2013, and the related notes to the financial statements, which collectively comprise the State of Maine Unorganized Territory Education and Service Fund's basic financial statements, and have issued our report thereon dated January 7, 2014.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered State of Maine Unorganized Territory Education and Service Fund's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of State of Maine Unorganized Territory Education and Service Fund's internal control. Accordingly, we do not express an opinion on the effectiveness of State of Maine Unorganized Territory Education and Service Fund's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and corrected, misstatements on a timely basis. *A material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. *A significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

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Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. We did not identify any deficiencies in internal control over financial reporting that we consider to material weaknesses, as defined above. However, we identified a certain deficiency in internal control over financial reporting described in the accompanying schedule of findings and responses that we consider to be a significant deficiency in internal control over financial reporting is described on page 48. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less server that a material weakness, yet important enough to merit attention by those charged with governance.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether State of Maine Unorganized Territory Education and Service Fund's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instance of noncompliance or other matter that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

R.H.R. Smith & Company

Buxton, Maine
January 7, 2014

STATE OF MAINE UNORGANIZED TERRITORY EDUCATION AND SERVICES FUND

SUMMARY SCHEDULE OF CURRENT YEAR FINDINGS AND RESPONSES
FOR THE YEAR ENDED JUNE 30, 2013

FINDINGS - FINANCIAL STATEMENT AUDIT – CURRENT

CONTROL DEFICIENCIES

2013-1

- Title:** The Fund does not maintain an adequate financial reporting system.
- Condition:** The Fund does not maintain an accounting system in such a fashion as to create periodic reports including trial balances, revenue and expense reports and budget reports to maintain an accurate view of the Fund's current financial position.
- Context:** The Fund does not maintain an accounting system in such a fashion as to create periodic reports including trial balances, revenue and expense reports and budget reports to maintain an accurate view of the Fund's current financial position.
- Effect:** That errors within the State of Maine's accounting system may occur in processing Fund financial information and not be detected in a relatively reasonable period of time by the Fund.
- Recommendation:** The Fund needs to establish a separate accounting of its activity so that accurate financial information can be ascertained easily and in a timely manner. This will allow financial and budgetary reports to be periodically generated and reviewed to detect errors or mispostings.
- Management Response:** Management agrees with this finding. The fund structure that is being utilized is dictated by the legislative process. It is the goal of management to produce quarterly reports monitoring expenses and revenues, to review the reports with the appropriate state agencies, and to compare the reports to appropriated amounts.