Office: 45 Memorial Circle, Augusta, Maine



Website: www.maine.gov/ethics

Phone: 207-287-4179 Fax: 207-287-6775

# REPORTING REQUIREMENTS FOR INDEPENDENT EXPENDITURES: 2015 HD 23 SPECIAL ELECTION — NOVEMBER 3, 2015

These instructions are intended to provide information about how to report independent expenditures. The statute and rules governing independent expenditures are 21-A M.R.S.A. § 1019-B and Commission Rules, Chapter 1, Section 10 (94-270 CMR Chapter 1, Section 10).

#### WHEN DO INDEPENDENT EXPENDITURES HAVE TO BE REPORTED?

It is important to note that, through October 14th, it is the total or aggregate amount spent per candidate for the election that matters in determining whether an independent expenditure has to be reported, not simply the amount of a single expenditure. After October 14th, aggregation is not required; only single expenditures of more than \$250 per candidate must be reported. When an independent expenditure report has to be filed depends on the amount and the timing of the expenditure. The table below shows the reporting periods and the applicable thresholds and deadlines for reporting expenditures.

Reporting Period	Threshold for Reporting Expenditure	Report and Due Date		
From August 27 through September 3	Expenditures aggregating over \$100 per candidate	60-Day Pre-Election Report due September 4		
From September 4 through October 14	Expenditures aggregating over \$100 per candidate but not over \$250	11-Day Pre-Election Report due October 23		
From September 4 through October 14	Expenditures aggregating over \$250 per candidate	Within 2 calendar days of making the expenditure		
From October 15 through October 20	Any expenditure over \$250 per candidate	Within 2 calendar days of making the expenditure		
From October 21 through November 3	Any expenditure over \$250 per candidate	Within 1 calendar day of making the expenditure		

#### How do I report independent expenditures?

If you or your organization makes an independent expenditure, you must file the attached report with the Commission. The filer must report the date, amount, payee, and purpose of the expenditure, and must allocate the cost among the different candidates affected by the expenditure, indicating whether the expenditure was made in support of or in opposition to each candidate. The Election Law requires the report to contain a notarized statement disclosing whether the expenditure was made in cooperation or consultation with a candidate, so please locate a notary public in advance of the filing deadline.

Independent expenditure reports can be filed in person at the Commission's office during regular business hours (Monday through Friday from 8:00 a.m. to 5:00 p.m.). Filers may also submit the reports anytime by fax to (207) 287-6775, provided that the original report is received by the Commission within five calendar days. If the deadline for an independent expenditure report falls on a weekend or holiday, the report must be filed on that day, usually by fax.

Rev. 08/2015

#### WHAT ARE THE SPECIAL REQUIREMENTS FOR COMMUNICATIONS DISSEMINATED CLOSE TO THE ELECTION?

If you disseminate a communication that names or depicts a clearly identified candidate during the 35 days before the special election (from September 29, 2015 through November 3, 2015), any expenditure made for the design, production, or dissemination of the communication will be presumed to be an independent expenditure. This presumption applies even if the communication does not expressly advocate for the election or defeat of a candidate.

#### DOES THE PRESUMPTION EVER APPLY TO EXPENDITURES THAT ARE MADE BEFORE THE PRESUMPTION PERIOD BEGINS?

Yes. If the expenditure to design, produce or disseminate the communication is made before the presumption period <u>and the communication itself</u> is disseminated or is intended to be disseminated within the presumption period, the expenditure is presumed to be an independent expenditure and must be reported.

#### **IMPORTANT INFORMATION ABOUT EXPENDITURES**

The legal definition of expenditure includes not just the making of a payment but also "[a] contract, promise or agreement, expressed or implied, whether or not legally enforceable, to make any expenditure." (21-A M.R.S.A. §§ 1012(3)(A)(3) & 1052(4) (A)(3)) The Commission views this as requiring the reporting of an unpaid obligation as an independent expenditure.

#### What is an expenditure?

- any obligation to pay for a good or service
- the placement of an order for goods and services
- a promise or agreement (even an implied one) that payment will be made
- the signing of a contract for a good or service
- the delivery of a good or service even if payment has not been made
- the payment for a good or service

#### When is an expenditure made?

The earliest of the following events:

- the placement of an order for a good or service
- a promise or an agreement to pay
- the signing of a contract for a good or service
- the delivery of a good or service
- the making of a payment for a good or service

#### WHAT IF THE COST OF A COMMUNICATION IS LESS THAN \$100 PER CANDIDATE?

If the person making the communication did not spend or obligate more than \$100 (or \$250 after October 14, 2015) per candidate to design, produce, or disseminate the communication, no independent expenditure report is necessary. However, once the aggregated costs for any candidate exceed \$100, a report must be filed for independent expenditures regarding that candidate. After October 14, 2015, you do not need to aggregate expenditures; only expenditures in excess of \$250 per candidate must be reported.

Please note that if an organization uses materials produced by another entity (e.g., a legislative scorecard), the cost of produc-

If you have any questions about whether an expenditure for a communication has to be reported as an independent expenditure, please contact the Commission staff at (207) 287-4179.



COMMISSION ON GOVERNMENTAL ETHICS AND ELECTION PRACTICES Mail: 135 State House Station, Augusta, Maine 04333

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## INDEPENDENT EXPENDITURE REPORT - 2015 HD 23 SPECIAL ELECTION

Name of Person/Committee Making Expenditure(s)						
Mailing Address						
City, Zip Code			Telephone	e		
	rday or Sur	nday if that is wher	n they are due by faxing	the repo	affidavit and attached schedules. ort to the Commission (287-6775). ved.	
NDEPENDENT EXPENDIT	URES OV	ER \$250				
Report Type (select one)	over \$250 tember 4	res Aggregating made from Sep- 1, 2015 through ber 14, 2015	Any Expenditure Over \$250 Per Candidate Made from October 15, 2015 through October 20, 2015		Any Expenditure Over \$250 Per Candidate Made from Octo- ber 21, 2015 through Novem- ber 3, 2015	
Due Date		alendar days of e expenditure	Within 2 calendar days ing the expenditure	of mak-	Within 1 calendar day of making the expenditure	
What Gets Re- ported	over \$250 from Septe	res aggregating per candidate ember 4, 2015 ctober 14, 2015	Any expenditure over \$ candidate	250 per	Any expenditure over \$250 per candidate	
OTHER INDEPENDENT EXPENDITURES						
Report (select one)		☐ 60-Day Pre-Election Report		☐ 11-Day Pre-Election Report		
Due Date Sep		September 4, 2015		October 23, 2015		
What Gets Reported		Expenditures aggregating over \$100 per candidate from August 11 through September 3, 2015		Expenditures aggregating over \$100 per candidate but not over \$250 from September 4 through October 14, 2015		
CERTIFY THAT THE INFORMATION	I IN THIS REP	ORT IS TRUE, CORRE	ECT AND COMPLETE.			



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### INDEPENDENT EXPENDITURE REPORT - 2015 HD 23 SPECIAL ELECTION

#### **A**FFIDAVIT

STATE OF	<u></u>
COUNTY OF	
I,	, being duly sworn, attest that I made each of the expendi-
tures listed in the attached report independently,	and not in cooperation, consultation, or concert with, or at
the request or suggestion of, any candidate, auth	orized committee or agent of a candidate in a race affected
by any expenditure listed in this report.	
_	
	Signature of Affiant
Sworn to before me, this day of	2015
(Notary Public/Attorney at Law)	
My commission expires:	

# Schedule B-IE-1 CANDIDATE(S) SUPPORTED/OPPOSED

- Please list all candidates that were the subjects of independent expenditures.
- If more than one candidate was the subject of the expenditure, allocate the expenditure among the candidates.

Office sought by candidate (including district # or county)	Candidate's name	Indicate whether expenditure was made in support of or in opposition to the candidate	Amount expended this reporting period for each candidate	
Total expenditures for all candidates this reporting period.  This amount should equal the total independent expenditures listed on Schedule B-IE-2, Line C. ⇒				

#### Schedule B-IE-2

#### **PAYMENTS AND OBLIGATIONS**

- Please indicate the date, payee, expenditure type, and amount of each expenditure.
- If you are reporting an agreement or obligation to make a <u>future payment</u>, please check ( $\sqrt{}$ ) the box next to the expenditure type.

	Expenditure Types				
LIT MHS PHO POL POS	Printing and graphics (flyers, signs, palmcards, etc.) Mail house (all services purchased) Phone banks, automated telephone calls Polling and research survey Postage for U.S. Mail and mail box fees	PRT RAD TVN WEB OTH	Print media ads only (newspapers, magazines) Radio ads, production costs TV or cable ads, production costs Website design, registration, hosting, maintenance, etc. Other (include description)		

Date of expenditure	Payee, address, zip code	Expenditure type	V	Amount
A. Expenditures for this page ⇒				
B. Total for all other Schedule B-IE-2 pages (if any) ⇒				
C. Total independent expenditures for this reporting period (A+B). ⇒  This amount should equal the total amount for all candidates listed on Schedule B-IE-1.				